CABRI - virtual peer learning and exchange event on the risks to national budgets in Africa, posed by contingent liabilities and PPPs, during the COVID-19 pandemic

Overview and challenges Neil Cole, Executive Secretary 22 Sept 2020



#### **AN OVERVIEW**

- Contingent liabilities are becoming a significant source of fiscal risk on the African continent – bail outs, capital injections etc.
- State-Owned Entities are or most of them, in financial distress and making losses (mismanagement, tariffs)
- As part of infrastructure development programme, governments in Africa (through Ministries of Finance) issue guarantees to stateowned entities (SOEs) and PPPs to enable them to minimise costs and borrow cheaper
- The question remains how much Governments are prepared to support these non- financially sustainable entities and at what ultimate cost to the fiscus . post COVID-19

## **ISSUES**

Due to "COVID-19", the risk of Contingent Liabilities being realized is high for most countries —

- Main reasons for SOEs experiencing financial difficulties –
- ✓ Limited access to credit rely on government ratings for access to credits
- ✓ Constant loss making due to ineffective management Boards and management differences
- ✓ Poor investment decisions: weakness in feasibility studies and project sustainability
- ✓ Ineffective price policies by the regulator
- ✓ Poor turnaround strategies
- ✓ Moral hazard: whatever happens, government will support SOE due to their strategic position

#### **ISSUES**

- Governance issues in SOE –
- ✓ Weak accountability and transparency
- ✓ Political issues (e.g. turf battles, rivalries, favouritism, personality clashes)
- ✓ Mismanagement of funds and corruption

## **ISSUES**

- Most significant issues in managing contingent liabilities –
- ✓ Bureaucracy (e.g. irrelevant or cumbersome rules, needlessly long approval cycles)
- ✓ Lack of resources/capacity (e.g. insufficient budgets, people, tools, support)
- ✓ Poor information systems (e.g. inaccurate, outdated, missing, or confusing data) most critical
- ✓ Oversight capabilities: duplication or gaps in the roles and responsibilities of oversight units.
- ✓ Communication between oversight units and the budget office
- ✓ Political budget process vs. technical budget process
- ✓ Authority issues (e.g. lack of decision responsibilities)

### **WORST PREFORMING SECTORS**

- Energy sector SOE's are financially the poorest performers low electricity tariffs in West and East Africa - not sustainable
- Tariffs set by the regulator do not reflect depreciation charges and the cost of electricity bought from independent power producers.
- South Africa high tariffs due to high operating costs of ESKOM - increase cost of doing business overall
- Gas sector is also one of the financially distress sector subject to the trend of gas prices.

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