

Introduction to CABRI in Digital Public Financial Management (dPFM)

by Dr Kay Brown | Executive Secretary



CABRI is an international organisation that works with Ministries of Finance to strengthen public finance capabilities and systems in **Africa** 

Knowledge and Research

Strengthening capabilities



Digital Public Financial Management

> Value for money (health, agriculture, education, WASH)

**Praxis** What Works



Transparency and Accountability

Sustainable **Public Debt** 

## Applying the CABRI approach to dPFM









### Looking beyond iFMIS

Ministries of Finance have a role in stewarding digital solutions beyond just an iFMIS system

## Problem-driven approaches

Function over form – the tool chosen is less important than the function it improves

## Learning from experiences

Encouraging learning across countries on what works, and how – including the role of people, politics and change management

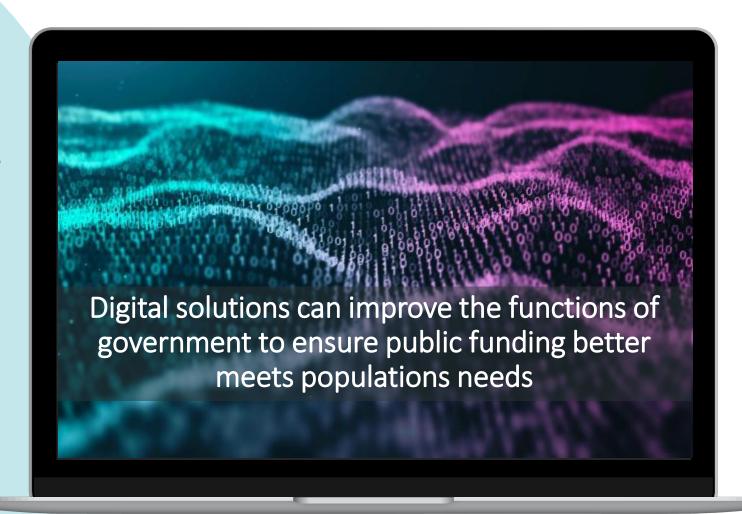
## Driving outcomes for populations

Focusing on the functions that have a large impact on service delivery and outcomes



## Digital PFM has huge potential for good... for starters

- Spending more in line with population needs
  - Higher data quality for better outcomes
  - Quicker reporting enables budget reallocation mid-year
- Improved efficiency
  - Faster funding flows to front line and service delivery
  - Streamlining manual processes
- Fiscal discipline and better oversight and accountability
  - Embedded spending controls
  - Improved reporting & reporting focus





## ...but digital reforms often fall short of expectations

- Front Page | National News

  Govt threatens to cancel Ifmis contract

  Lloyd Chitsulo | June 18, 2023 | A minutes read

  Listen to this article

  Five years after awarding a \$13.8 million (about K14.1 billion) Integrated Financial Management Information System (Ifmis) procurement contract to a Zimbabwean firm, government has written the contractor threatening to cancel it.

  A letter from the Accountant General Henry Mphasa to the contractor Third Century Systems Private Limited (TTCS), which Nation on Sunday has seen, claims that Ifmis is performing poorly; hence, threatens Malawi's chance to access the Extended Credit Facility (ECF) with the International Monetary Fund (IMF).
- Systems introduced for 'modernization' or as a 'checkbox' activities, overlooking underlying issues
- Ineffective change management processes that fail to overcome internal resistance to reforms
- Insufficient focus on capacity building to maintain systems, or utilize data across government



Senate raises concerns over continued inefficiency of IFMIS

By Judah Ben Hur | 2yrs ago

Home / National









Unsuccessful digital reforms represent a large wastage of money, time and effort and can undermine citizens' confidence in government.

Senate in session during the election of the Senate Deputy Speaker of the senate at the Senate chambers in Nairobi, June 2, 2020 [Elvis Ogina, Standard]

Eighteen years since its advent, the <u>Integrated Financial Management Information System</u> (IFMIS), used in government to enhance transparency and accountable, remains inefficient.

Senators were taken aback when Auditor General Nancy Gathungu and Controller of

# CABRI seeks to understand how digital reforms can be more:



### Problem driven and outcome oriented

Reformers carefully define the barriers to achieving outcomes, and ensure the digital solution addresses these

#### **Iterative and adaptive**

Reflection, iteration and adaptation are built into planning and implementation to avoid traps of linear planning and legacy systems

#### Sustainable and contextappropriate

Digital systems are tailored to local context and capabilities are built to design, maintain and use the systems and data



#### Today's webinar

#### Objective

Introduce CABRI Member and other States and Partners to CABRI's new initiative:

**Enhancing Digital PFM in Africa** 

#### Agenda

Welcome Message

Dr Kay Brown

Presentation on Challenges of Digitalisation
Nicolas Botton

3 Country Panel Discussion
Moderators: Giselle Hadley and
Nicolas Botton

CABRI's new initiative
Giselle Hadley

#### **CABRI TEAM**



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Expert Consultant – Digital PFM



# Challenges in Digital Reforms by Nicolas Botton



#### Digital reforms come in many shapes and sizes ...

DIGITISE

DIGITALIZE

DIGITAL TRANSFORMATION

1:1 change from analog to digital services

Enhancing existing processes and forms while digitizing

Holistic effort to revise core gov't processes and services

Introducing paperless approval processes, without changing processes or providing new services

A central accounting and reporting system in iFMIS

Introducing new communication methods (e.g. chatbots)

An excel tool to collect budget information from each department

Tools and standards to improve data exchange between central PFM system and local authorities

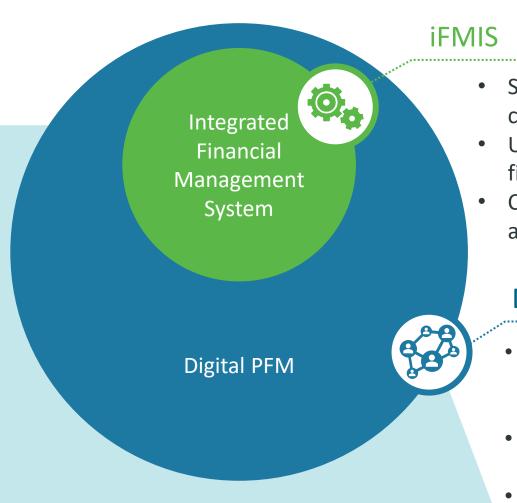
New platforms for data exchange that allow departments and agencies to share data and innovate for better policy decision-making

Examples:

Reforms:



#### Digitalising is not just about adopting an iFMIS system



- System providing timely, reliable and comprehensive reports, covering expenditure, revenue and other modules.
- Used to both generate and use the financial data and support the financial management processes.
- Core system of PFM but should evolve and is not enough to answer the needs of the population.

#### **Digital PFM**

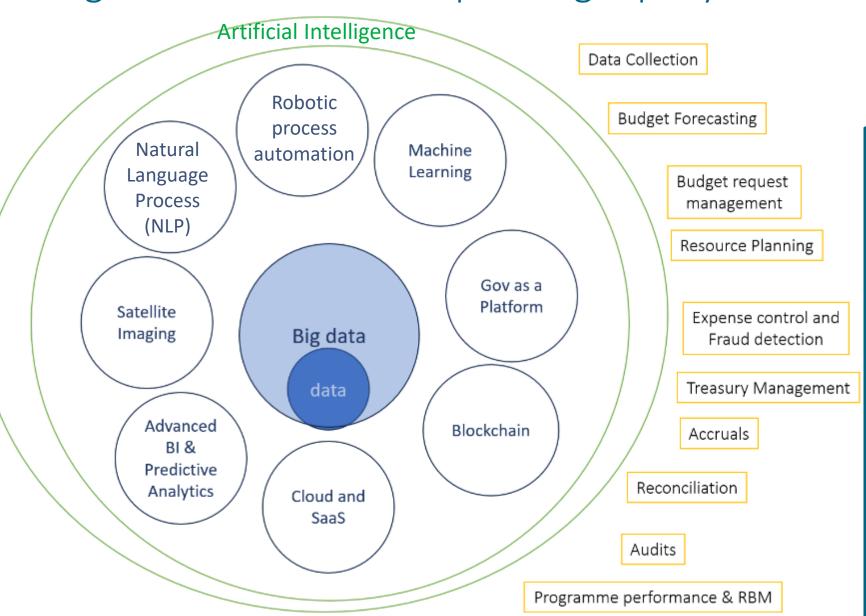
- PFM revolving around the needs of the decision makers, civil servants and citizens with an architecture that allows for quick innovations and data sharing.
- Not limited to budget and accounting data, and including ways to make the data available and understandable to non-experts.
- Ways to encompass the data and systems of line ministries, local authorities, public companies.



#### The scope of 'digital' in government is also expanding rapidly

- Not just improvements to the FMIS anymore, major game changers
- Where does it impact your
   PFM process ? Everywhere

Defining what you are trying to achieve is essential, especially around which function of PFM you seek to improve



## There are many "potential" obstacles in a digital initiative or reform



#### Technical and practical challenges, quality data common standards

- More systems have been built, but communication between them is challenging
- Require the right multi-skilled team to manage the process, with clear communication and engagement strategies

#### Resource and capacity constraints, funding, digital literacy and skills

- Donor funding: fewer 6+ year projects, but small agile approaches require the right procurement
- Need IT capacities in IT teams, and improved digital literacy of civil servants and citizens

#### Institutional, legal and cultural barriers

- Change management approaches need to allow iteration and frequent end user input
- Resistance to change may be high within users, especially where engagement, consultation and consensus has not been built







- New risks but huge potential for Treasuries and our citizens.
   In public finance, we turn to the Ministries of Finance as lead digital champion, a new job
- There is no "start from scratch" anymore: any new project needs to consider the current systems and data and how to evolve in the country's context (modular, agile, PDIA, adaptative...etc)
- Great risks but success stories too, let's not focus only on failures. Need to share between us the lessons learned, the main trends of use, evidence of impacts, policy implications
- It's a new job, with new tools, but the focus on **population** outcomes must stay central to our efforts and investments

A paradigm shift will be essential to adopt systematic and whole-oforganization approaches to the digital transformation of the public sector

-- (OECD, State of the Art in the use of technology)

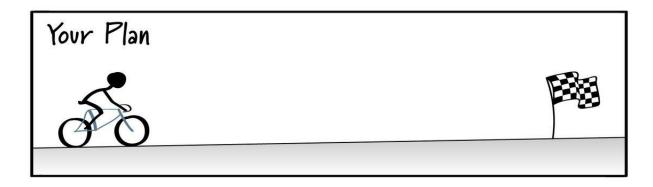


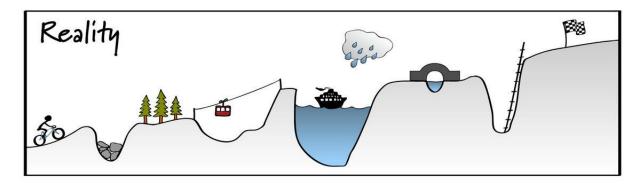
# Panel Discussion Moderated by Giselle Hadley and Nicolas Botton



#### 16

#### Learning from good practices





There is no "right way" to implement a digital reform – local context matters

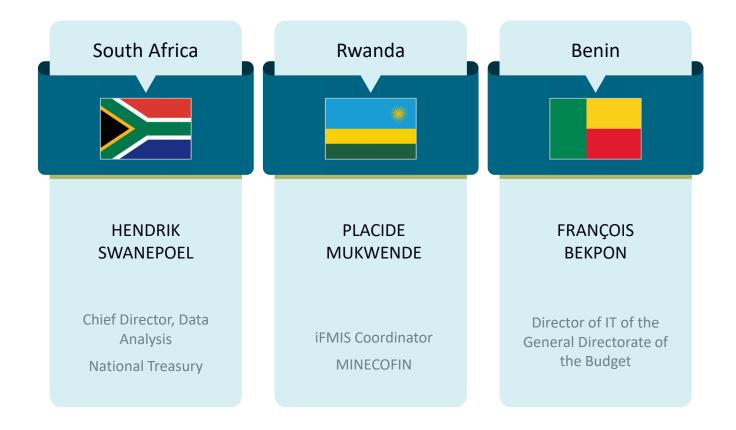
 Defining your ultimate goal well will have a big effect on where you end up – and if you have impact

 There will also be disruptions on the way: the question is how the political, process and administrative factors affect your ability to adapt in a continually agile way

Going to hear from 3 countries experience in overcoming challenges in their iFMIS implementation – to understand learnings from the successes on the path to digitalisation

#### Learning from iFMIS experiences







# Enhancing Digital PFM in Africa by Giselle Hadley

**CONNECT • SHARE • REFORM** 

Identifying opportunities for cross-country learning on digital reforms

The Enhancing Digital PFM in Africa work area will focus on **understanding the praxis of** <u>how</u> countries have successfully improved service delivery and financial systems outcomes through digital tools.

#### Co-design CABRI's work in digital PFM in two phases





#### Focus of Country Investigations: what makes reforms work?

Defining the desired functional improvements

Through 5 country case studies, we seek to identify common features of a successful digital reform across 6 or more areas:





## We are interested not just in iFMIS experience, but any digital reform that the MOF has been part of

Integrated **Financial** Management System Digital PFM

- Ways the MOF has incorporated line-ministry output or outcome data into financial processes, such as for M&E or PBB budgeting processes
- Examples of using technology to engage citizens in aspects of the budgeting processes
- Ways in which expenditure approval or service delivery has happened faster
- .... Or other digital reforms that resulted in strong improvements in systems or citizen outcomes



Join our scoping phase of Enhancing Digital PFM in Africa!



#### Help co-design our scoping phase...

1 What are your most pressing questions in the digital space?

What are the main barriers or challenges you have faced when designing or implementing a digital reform?

Would you like to participate in the country investigations? If so, please write your name and country in the chat

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THANK YOU.
We are CABRI!